Tobacco Control in Thailand: a Bridge NOT too Far

Prof. Prakit Vathesatogkit M.D., FRCP (Hon)

Action on Smoking and Health Foundation Thailand

Former Dean Faculty of Medicine Ramathibodi Hospital, Mahidol University

Member National Committee for the Control of Tobacco Use







1939	Thailand Tobacco Monopoly (TTM) established	
1964	US Surgeon General Report : Smoking cause lung cancer	
1973	Dr.Songkram Supcharoen Thai Medical Association	
	petitions Thai government to initiate tobacco control	
1974	Printing of health warning on cigarette packs	
1976	Ban of smoking on BKK buses and in cinemas	



Prof.Songkram Supchareon M.D.FCCP (Hon.)

The ACCP Fellowship Pledge,

American College of Chest Physicians

I shall make a special personal effort to control smoking...

This is to certify that

Prakit Vathesatogkit, M.D.

has been elected a
Fellow
of the



American College of Chest Physicians by the Board of Regents

In Mitness Mhereof, we have affixed our signatures this fifth day of November, nineteen hundred and seventy-nine.

Tokyo November 5,1979



Harrld C Unschel J. Mi) Bresident

Waven Haylor MD.

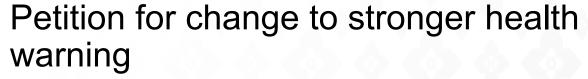
My first policy advocacy

1980 WHO World Health Day

theme

"Tobacco or Health: the choice is yours"

Thai Thoracic Society, Thai Cardiac Society Thai Anti-Tuberculosis Society:



"Smoking may be harmful to health" to

"Smoking is harmful to health"



Prof.Songkram Supchareon



1986: Over 2/3 of Thai males smoke cigarette

: Big tobacco advertisement to prepare for market opening





Even though there was no legal import



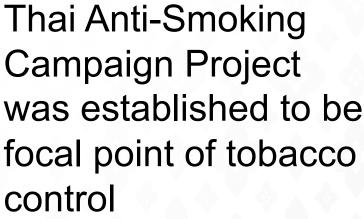
Prof.Prawes Wasi Hematologist



Dr.Paiboon

Community medicine

1986





Prof.Asthasit Neurologist



Dr. I Idomsilo

Dr.Udomsilp Psychiatrist



Ms.Bung-on
Community development

"Because you are a chest man"



Dr.Paiboon
Community
medicine



Prof.Asthasit
Dean

Dr.Paiboon:

"We need you to join the committee, because you have the knowledge and data."

"Prakit you can do it"



Dr.Prakit
Pulmonary
Disease

Dr.Choochai: "Sir, how can we help?"



Antismoking marathon run that gathered 6 million signatures in support of tobacco control (1987)

Chair of Rural Doctor Association





January 1988 - Press conference with Dr. Richard Peto who predicted the smoking attributable mortality in Thailand



"At least 1-2 million Thai youth of today will be killed by tobacco based on existing trends"

Recommendations to the Thai Government:

- More health education
- Ban smoking in public places
- Ban tobacco advertisement
- Tax increase



Prof.Prawes Wasi

- 1988 Thai Cabinet approved Thailand Tobacco Monopoly's (TTM) plan to increase production capacity
- Health groups make "Moral counterclaim" for government to implement tobacco control policy Prime minister

Ban of tobacco advertisement (1988)

 Appointment of National Committee for the Control of Tobacco Use (Febuary 1989)



Prime minister General Prem Tinsulanonda

"You know what we want? We want Asia"

"the Asian area is one of the last regions where tobacco consumption still increases every year, and no business these days can afford to be left out of opportunities these markets bring".

Ref: Interview with *the Tobacco Reporter,* 24 Mar 1989 http://legacy.library.ucsf.edu/tid/jqg47b00



Challenges from United States Trade Representative (USTR) May 1989

US Cigarette Export Association (USCEA) led by Philip Morris petition USTR to negotiate with Thai government using Section 301 of 1974 Trade Act, request Thailand to:

- 1. Lifting the import ban
- 2. Repeal the advertising ban
- 3. Removal of discriminatory taxes

With threatened punitive trade sanctions

3 Previous cases of Section 301: Japan (1985) / Taiwan (1987) / South Korea (1988)

Deals struck by USTR, market opening conditions: future tobacco control measures need approval by USTR (tobacco companies)

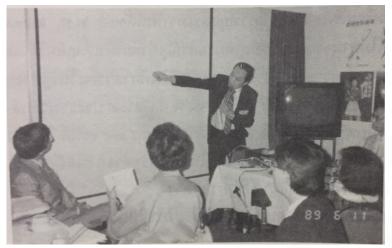
Result: Rapid increase in smoking among youth and women

Plotting our strategy: we must

- Generate public support for Thailand's position, to increase bargaining power
- Use this crisis to raise public awareness of smoking hazards as mush as possible
- Must protect the advertising ban
- Prepare for tobacco control law and tobacco control office for market opening

Health groups from Japan/South Korea/Taiwan and 6 other asian countries form the Asia Pacific Association for the Control of Tobacco (APACT), June 1989

Dr.Gregory N. Connolly:

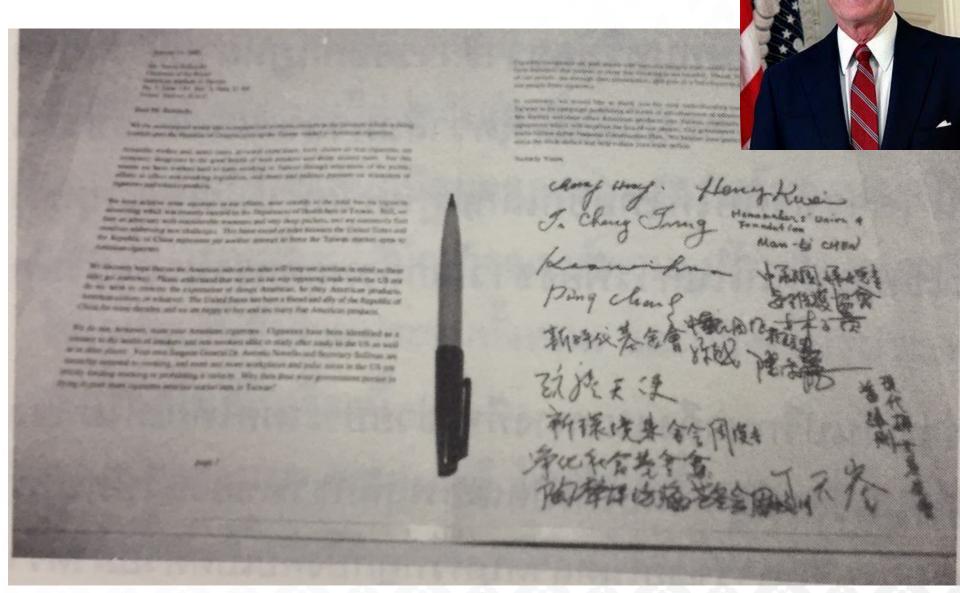




"the buck stops here, Thailand must be the last victim of tobacco trade sanction"



Sending letter to President Bush opposing USTR's action to open the cigarette market







Accepting USTR's invitation to testify at the public hearing in Washington DC

"Where is the Great American Conscience?"

September 19, 1989

Sponsored by American Cancer Society to tell the story to the world



Washington DC January 1990

Trade for Life Summit

8 THE WEST AUSTRALIAN THURSDAY APHIL 5 1990

TOBACCO CONFERENCE

DEDODTS.

Society gives support to Thailand's trade ban

ALL governments will be jobbied to reduce the world trade of tobacco under an anti-smoking plan launched in Perih yesterday.

Under the scheme, known as "Trade for Life", countries will be called on to end caport subsidies for tobacco products and place restrictions on the import and marketing of cigarettes.

The first target will be Thailand, which anti-tobacco lobbyists say will be a test case for all developing countries.

Health authorities are fighting trade sanctions that have been threatened by the US if Thailand does not allow American transnational tobacco companies access to the local markets.

lackson 30

ing the lives of Thai people as

"It is wrong that smoking is being turned into a trade issue. The US used to promote health, whereas now it's promoting death," he said.

Professor Prakit Vateesatokit, who is heading the Thai Anti-Smoking Campaign, said US tobacco companies had been trying to open up the market in Thailand for about four years.

While the local tobacco monopoly abided by guidelines on advertising, the transmational tobacco companies were defiant.

"This is not just about Thailand — it is symbolic and will affect cigarette trade all over the world," he said. "Clearly the tobacco mar-

set has shrunk and these companies have already gone into countries like Japan, Korea and Taiwan. "It is true that tobacco is

recly available in Thailand, out what concerns us is the way the US companies will market their eiganeties.

"There will be more comctition and more people will ake up smoking."

The case, in which US obacco companies are illeging that an unfair monopoly exists in Thailand, has been referred to the General Agreement on Taniffs and

FIGHTING BIG COMPANIES: American Cancer Society head William Tipping and Thai Anti-Smoking Campaign head Prakit Vateesatokit announce their plan to fight tobacco companies. Picture: IAN FERGUSON

decided in the next six months.

The chairman of the tobacco conference's organising committee. Mr. Michael

Daube, said Trade for Life was the single most important initiative to come out of this week's meeting of more than 20 countries. He said all delegates would return to put pressure on the governments of their respective countries to lobby in this

Perth Australia April 1990 World Conference on Tobacco or Health

Hamburg August 1990 World Cancer Congress



CHEST editorials

Tobacco Trade Sanctions and a Smoke-Free Chest Conference at Bangkok

VOLUME 97 / NUMBER 3 / MARCH, 1990

from cigarette smoking has not yet been wide disseminated. While the US had been successful reducing cigarette consumption among its own citizens, promotion of US cigarette sales in other countries is certain to hurt America's image, and might create a



Dr. Alfred Soffer President ACCP

USTR should stop assisting tobacco company to promote cigarette export

for this is that the United States Cigarette Export

issue. Several US Congressmen had voiced their

Prakit Vateesatokit, M.D., F.C.C.P.*

Bangkok, Thailand; and

Henry Wilde, M.D.†

Juneau, Alaska

Because of strong health groups opposition both in the US Thailand and other country

USTR referred the case to the General Agreement on Tariff and Trade (GATT currently WTO) for dispute settlement

Against the tobacco industry's wish

Becoming one of Thailand's delegates to negotiate with USTR at GATT, Geneva (February 1990)





Smoking was allowed in the negotiating room



Testified at US Senate hearing to plea for America to reform cigarette export policy May 4, 1990

Edward Kennedy Senator from Massachusetts



Testify at US Congressional hearing May 17, 1990

Henry Waxman U.S. Representative from California,







Thailand submission

The purpose of GATT:

- To raise the standard of living
- Ensure full employment and a steady, growing volume of real income
- Develop the full use of the resources of the world

"Free trade on tobacco defeats the purposes of GATT"

GATT Ruling:

- Thailand's ban of cigarette imports is contrary to GATT's rule
- Thailand can implement any nondiscriminatory tobacco control measures (advertising ban, taxes, etc.)

Setting a standard for global trade in tobacco

September 1990



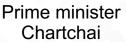




Dep Prime minister Chuan

October 1990
Lobby the Cabinet for approval of







Surakiat Satienthai

- 1. The draft Tobacco Product Control Bill
- Setting up of a Tobacco Control Office in MOH

In exchange for market opening

"Government will be attacked by the media & public if there are no measures to protect the public from the market opening"

Lobby government and parliament to pass two tobacco control laws 1991-92

The Tripower Strategy

The Tobacco Product Control Act 1992 Policy commitment (Heart) The Nonsmokers Health **Protection Act 1992** Knowledge and Social Mobilization Evidence (Hand) (Head)

Thailand seize the opportunity (trade threat) and rise to the challenges

"The dispute did serve to accelerate Thailand's enactment of far reaching tobacco control legislation, particularly the 1992 Tobacco Products Control Act"

Ross Mackenzie:

Glob Soc Policy 2012;12(2):149-172

Next policy target: Tax increase on tobacco products

Between 1987-1992 many attempts to advocate/ lobby for a tobacco tax increase were unsuccessful

1993 Carefully plot the strategy

Worked with WHO experts to calculate the impact of tax increase on health and revenue gain



Neil Collishaw, WHO TFI



Dr. Prakit Ramathibodi Hospital



Dr.Supakorn HSRI MOH

Potential health benefits of a 10% increase in the real price of tobacco through taxation in Thailand

- would lead to a 10% decrease in adolescent smoking,
- would prevent 75 400 current (15-19 year-olds) from taking up smoking,
- Would prevent 9425 future deaths of today's Thai adolescents.

3. Estimate the revenue increase Projected effect of tax increase on cigarette sales, revenue and child smoking

Year	1992	1993	
Tax(%) Sales (m.packs) Revenue(m.Baht)	55 1983 15,346	61 2,094 19,000	63 2,094 21,400
↓in child smoking		200,000	300,000

Assist in preparing

Policy brief paper for cabinet meeting 12/7/1993









Cabinet decision: Increase excise tax from 55 to 60% and regular increase with change in income

เอกสารประกอบการพิศารณา คณะรัฐมนตรี เรื่อง มาตรการการขึ้นภาษีบุทรี่

> गुरभार ति विचारामा विष काठ भाषाबिता अध्या विद्यां के

The Tripower Strategy

Minister of Health

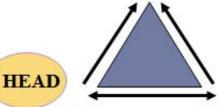




Prime minister

Political Commitment

HEART



HAND

Social mobilization





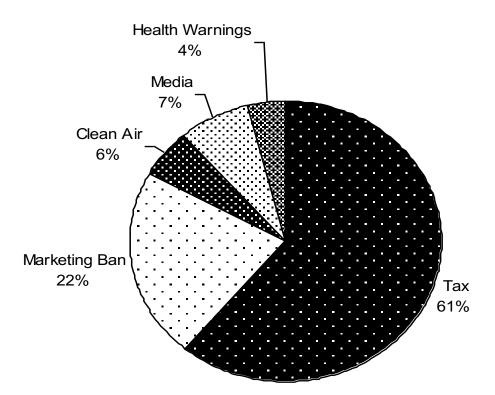


Steps to lobby for the tax increase:

- 1. Educate policy makers and the public about the benefits of a tax increase.
- 2. Calculation showing MOF that cigarette prices are too cheap.
- 3. Calculate the effect of a tax increase on the number of children smoking.
- 4. Calculate the increased revenue from a tax increase.
- 5. Conduct opinion polls showing public support for a tax increase.
- 6. MOH to be the one who proposes a tax increase for health reasons.

6 incidents of tobacco tax increases (1991-2006)

Figure 2. The Role of Individual Policies in Reducing
Male Smoke Prevalence by 2006



A 33% reduction in male smoking prevalence (59.4% to 40.1%) resulted in Four Million fewer smokers in Thailand between 1991 – 2006

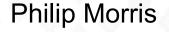
Thailand SimSmoke Simulation Model, David T. Levy Tobacco Control. 17(1):53-9, March 2008

Next project: Preventing Thai women from taking up smoking (1994)











Thailand Tobacco Monopoly

Smoking rate 1991

Male = 59.3%

Female = 4.6%





คัดค้านยาสูบผลิตบุหรี่ผู้หญิง







คุณยุพา เพ็ชรฤทธิ์





คุณลดาวัลลี้ วงศ์ศรีวงศ์



คุณเรวดี ชยาศิริ



คุณบังอร ฤทธิภักดี



คุณกรรณิกา ธรรมเกษร



คุณศันสนีย์ นาคพงศ์



คุณริสา หงส์หิรัญ

Next policy target: Creating sustainable funding source for tobacco control

Problems faced in the 1990s

- Enacting two comprehensive Tobacco Control Law in 1992
- ▶ Tobacco tax increases in 1993
- Unable to obtain adequate budget for tobacco control for MOH
- No funding for civil society or NGOs

To implement tobacco control law, and other interventions adequate funding is necessary.

Thailand in 1995 – 96 faced many pressing issues

- Deaths from tobacco = 42,000 per year
 Estimated economic loss from smoking related
 diseases = 414-1200 million US\$
- 2. 13,000 traffic accident deaths per year,
 - Traffic accidents cost 1,707 million US\$
 - = 2.25-3.48% of GDP
- 3. Alcohol-related losses

Key advocacy message to the Government

If we succeed in <u>reducing health</u> <u>care expenditure</u> in these three areas by, <u>only 10%</u> (Tobacco / Alcohol / Traffic accident), We can <u>save many lives</u> and the Thai government would <u>save 500 Million USD/year</u>.

Window of opportunity MOF and MOPH planning Health financing reform policy (1996)



Convince MOF to appointed <u>2 Working</u> Groups to study:



1. Universal Health Insurance Coverage,

- to provide health security

2. Setting up Health Promotion Fund

- to prevent diseases/decrease health care costs.



This was advocated as a package

"Build rather than repair health"

Long road to the Health Promotion Fund Act 1995-2001

"2001"

Health Promotion Fund Act 2001

Establishment of Thai Health Promotion Foundation

Function: Funding Health Promotion

The first low middle-income country to dedicate tobacco and alcohol taxes to fund health promotion

"2002"

The National Health Security Act 2002

Establishment of National Health Security Office

Function: Universal Health Insurance Coverage

The first low middle-income country to implement Universal Health Insurance Coverage

The Health Promotion Fund budget for 2018 = 130 million USD

The funding for tobacco control increased from 300,000 USD/year before the health promotion fund to 11 million USD/year in 2018

With another 100 million USD funding other health promotion projects

If Thailand can, why not us? Health Promotion Fund in ASEAN country

		Funding source
1. Singapore Health Promotion Board	2001	General budget
2. Thailand Health Promotion Foundation	2001	Tobacco/Alcohol tax
3. Mysihat (Malaysia)	2006	General budget
4. Tonga	2007	General budget
5. Mongolia	2007	Tobacco/Alcohol/tax
6. South Korea	2011	Tobacco tax
7. Vietnam Tobacco Control Fund	2013	Tobacco tax
8. Laos Tobacco Control Fund	2013	Tobacco tax

Next policy target: To require the biggest health warning on cigarette packages

Health warning on cigarettes packages

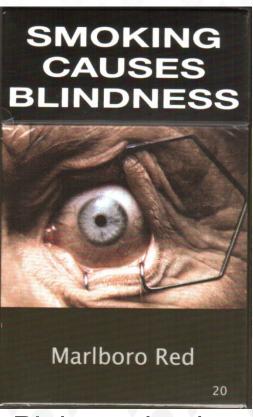
2008 Thailand



2010 Uruguay



2012 Australia



Plain packaging

55% 80%

2013 Thailand should go for 80% GHW

Convincing our Minister to go for 80% size GHW

- Uruguay's GHW = 80% (2010)
- Australia's Plain packaging (2012)
 Tobacco industries sued to courts in both cases but lost

"If Thailand goes to 80% GHW the industry can sue us but most likely they will lose"

Minister of Health: "We will go for 85% then"

Despite furious opposition by tobacco industries, Minister of Health signs the regulation into law effective April 5, 2013



Philip Morris / JTI / BAT filed lawsuits against MOH

A war room was established to support MOH



Is it not too risky to rely on amateur lawyer to fight with big tobacco's world class law firms?

Lead the legal team to defend the court case













The world's largest GHW (85%) in 2014





















Many countries adopted large GHW after Thailand

Nepal

issue directive for 90% GHW, October 2014

India

issue regulation for 85% GHW October 15, 2014

Pakistan

issue notification for 85% GHW, February 2015

Hong Kong 85% GHW effective June 20, 2018

10 ASEAN Countries are implementing Pictorial Health Warnings



Brunei (2008, 2012)*

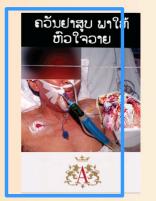


Rokok Penyebab Kanser Mulut

FILTER CIGARETTES

Mariboro

Indonesia (2014)

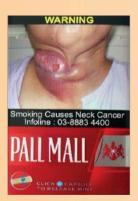


(2016)

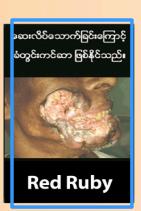
Biggest Picture-Warning: 85%



Thailand (2005, 2007, 2010, 2014)*



Malaysia (2009, 2014)*



Myanmar** (2016)



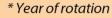
Philippines (2016)



Singapore (2004, 2006, 2013)*



Vietnam (2013)



** Only a mock-up or prototype design



Next policy target: Revise the Tobacco Product Control Act of 1992

5 years hard fought battle to pass the Tobacco Product Control Bill 2012-2017







Senior health professionals press conference



700 Organization call for cabinet support

The Tobacco Product Control Act 2017

- 1. Ban all forms of market communication
- 2. Ban point of sale display of tobacco products
- 3. Ban CSR
- 4. Require plain packaging of tobacco product
- 5. Require report of industry marketing data
- 6. Set up provincial tobacco control committees

Plain packing required by September 2019









แบบที่ 6



แบบที่ 2



แบบที่ 7



แบบที่ 3



แบบที่ 8



แบบที่ 4



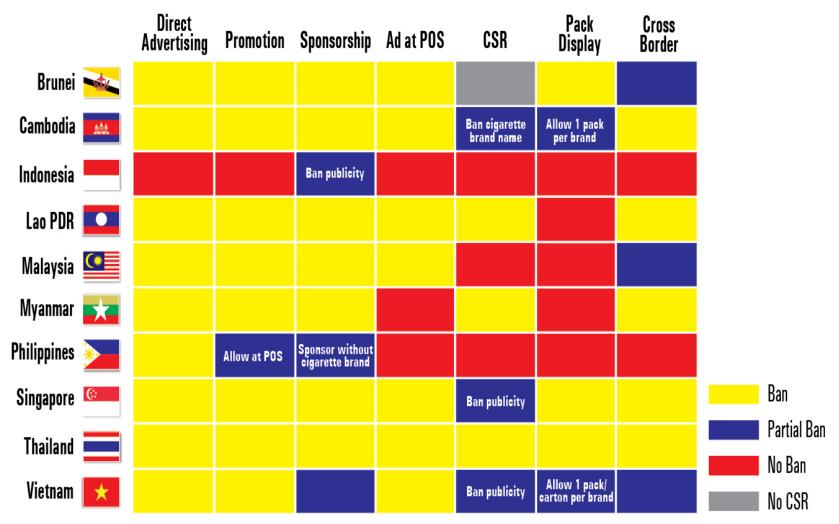
แบบที่ 9



แบบที่ 5



Status of ban on tobacco advertising, promotion and sponsorship in ASEAN





^{*}Tobacco adverts are allowed on television (between 9.30pm and 5.30am)



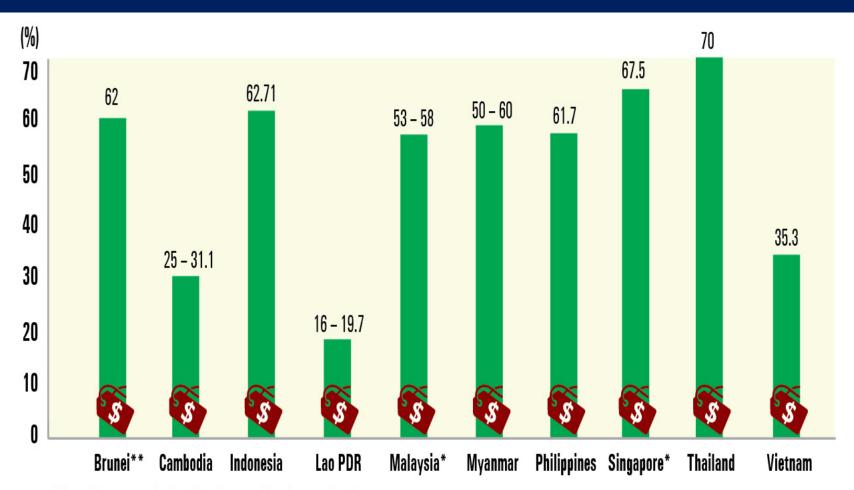
Smoke-free settings (indoor) based on the national law in ASEAN

		Brunei	Cambodia	Indonesia	Lao PDR	Malaysia	Myanmar	Philippines	Singapore	Thailand	Vietnam
			<u> 1881</u>				X	*	(:)		\star
X	Airport				**		**				
•	Bars & pubs	*									
\$	Educational facilities										
Ô	Health care facilities										
!=	Hotels										
®	Restaurants (aircon)										
	Restaurants (non-aircon)										
ÎΨ	Shops & shopping complex										
	Transport terminals										
G	Transportation (public)										
	Universities										
= 0,=	Workplaces/offices										
	100% smoke-free/No smo	king room	With s	moking room	Al	ows smoking a	nywhere/not ir	ncluded in the la	aw .		

^{*}No bars/pubs in Brunei. ** 100% smoke-free by law but not enforced.



Tobacco tax burden as percentage of cigarette retail price in ASEAN (2018)



^{*}The estimate was calculated based on premium cigarette brand



^{**} There are no licensed tobacco importers and retailers in Brunei since May 2014. Hence, there are no cigarettes being sold legally in the country.

Some of Thailand's major tobacco control milestones

- Exemplar country to have a firewall on tobacco control policy and the state owned tobacco monopoly (1989)
- 2. Play pivotal role in setting the standard for international trade on tobacco at GATT (1990)
- 3. One of the first low-income countries to use tax to control tobacco (1993)
- 4. The fourth country to require GHW (2005)

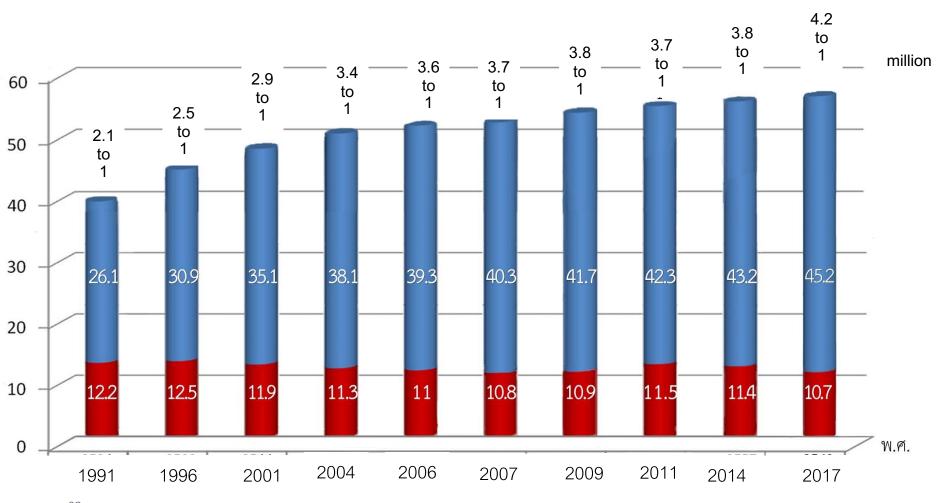
Some of Thailand's major tobacco control milestones (cont.)

- 5. The first low middle-income country to require taxes from tobacco and alcohol to fund health promotion (2001), as a complement to universal health insurance
- 6. The first country in Asia to require plain packing for tobacco products (2019)
- 7. The first country in Asia to require the tobacco industry to report marketing information

The impact

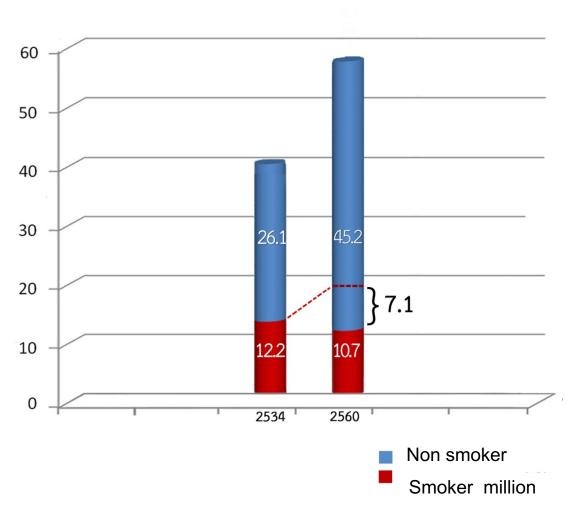
Overall: 40.3% decrease in smoking prevalence

Ratio of nonsmoker: smoker Increases from 2.1:1 (1991) to 4.2:1 (2017)



Source: National Statistic Office 1991-2017

7.1 million fewer smokers



If smoking prevalence did not decrease from 32% in 1991 to 19.1% in 2017, Thailand would have had 7.1 million more smokers given that the adult population increased from 38.3 to 55.9 million in the same period

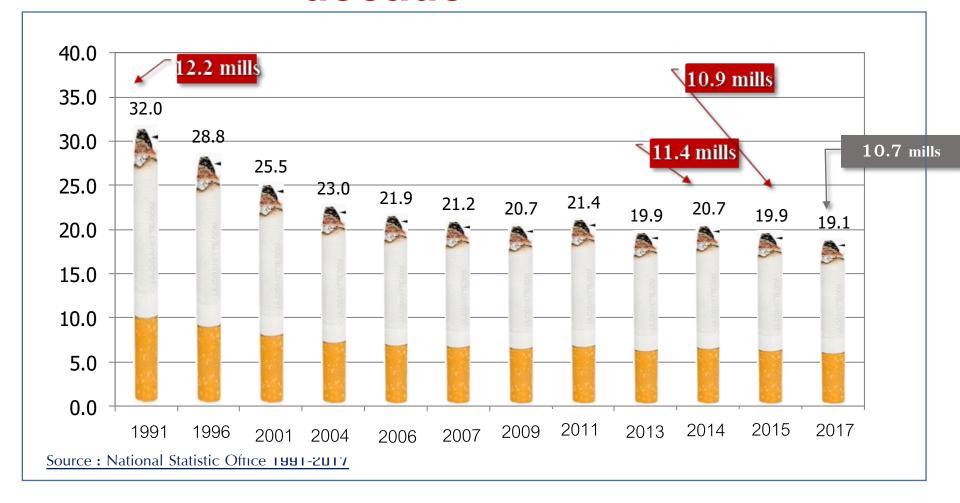


Reality check:

Winning battles but the war's far from over

Very slow decrease in smoking prevalence in the last decade







Disparity of smoking prevalence between regions

North = 17.1%

Northeast = 21.1%

Center = 17.6%

National average = 19.1%

Male = 37.7% Female = 1.7% **South= 24.5%**

Bangkok = 15.4%

Smoking is the number one cause of death (2014)

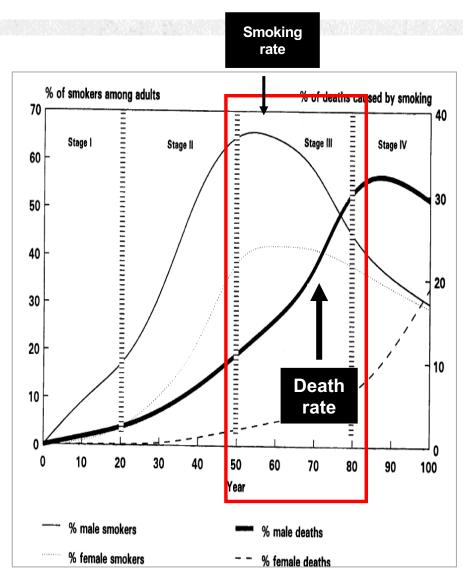
The number of deaths from tobacco will continue to increase

	Annual deaths	Number of smokers (million)
2004	45,136	11.3
2009	50,710	10.9
2014	54,610	10.7

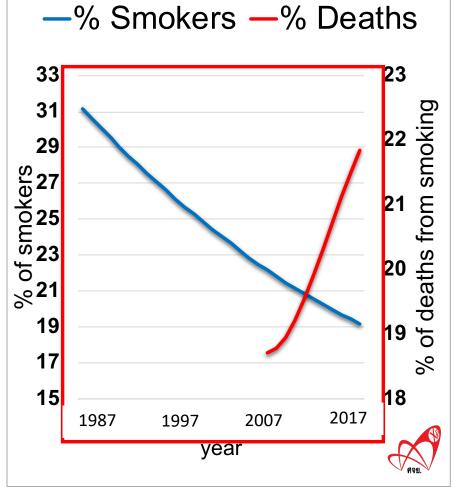
Percentage of smokers over 45 years increased from 33 to 45% between 2001-2017

A MODEL OF THE CIGARETTE EPIDEMIC

THAILAND SMOKING & DEATHS



At the 3rd stage of the smoking epidemic



Burden to health services caused by tobacco use

- 1. At least 1 million Thais living with smoking-related diseases
- 2. 450,000 annual hospital admissions from smoking related disease (only those reimbursed by government funds)

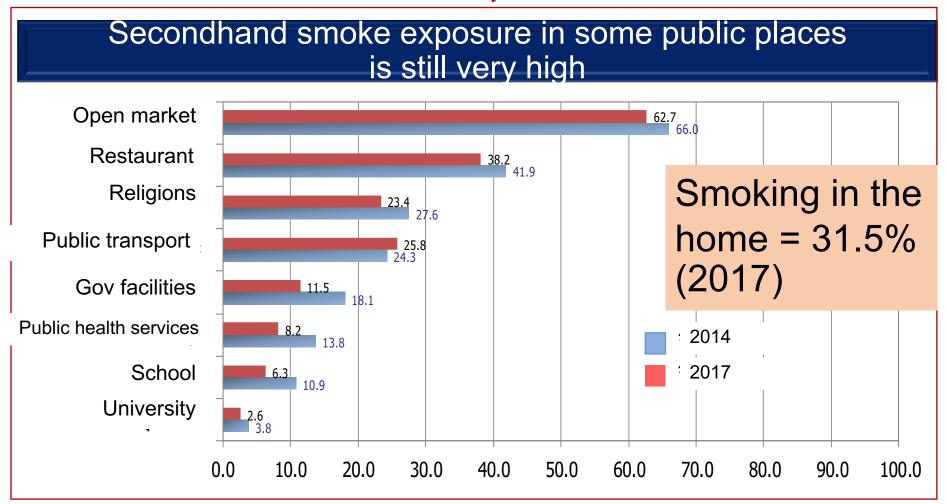
Of the 4.5 million smokers who visited health care provider in 2011

- Only 65.3% were asked their smoking history (2.9 million)
- Only 55.8% of those who were asked received advise to quit smoking (1.6 million)

Global Adult Tobacco Survey: Thailand Report, 2011



Annual death from second hand **smoke** = 8,278 cases



แหล่งข้อมูล: ฐานข้อมูลทุติยภูมิในโครงการสำรวจพฤติกรรมการสูบบุหรี่และดื่มสุรา (สพบส.) ปี พ.ศ.2557 และ 2560 สำนักงานสถิติแห่งชาติ กระทรวงดิจิทัลเพื่อเศรษฐกิจและสังคม

Set of 9 voluntary global NCD targets for 2025 Indicators and Target for NCDs Prevention & Control

Harmful use of alcohol 10% reduction Premature mortality from NCDs 25% reduction

Essential NCD medicines and technologies 80%

Physical inactivity 10% reduction

By current trend Thailand will miss the target of reducing smoking prevalence to 15% (or 9 million smokers) by 2025

Drug therapy and counseling 50%

Salt/ sodium intake 30% reduction

Mortality and morbidity Risk factors for NCDs

National systems response

Tobacco use 30% reduction Raised blood pressure 25% reduction Diabetes/ obesity 0% change

National capacity assessment on tobacco control (2008)

Some Key Findings:

- The government infrastructure for tobacco control is weak
- 2. The infrastructure of NGOs is insufficient
- Implementation of NGO activities at grassroots level has been limited
- 4. Tobacco dependence management is not funded under government health insurance
- 5. Utilization of cessation services is low

Joint National Capacity Assessment on Tobacco Control in Thailand, WHO 2008

Situation in 2019 has not changed very much

Take home messages

It is impossible to win the war against the epidemic of tobacco-related diseases without the strong involvement of all physicians.



Prof.Witold Zatonski
POLAND

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